

**OFFICE OF THE POLICE AND CRIME COMMISSIONER
FOR HUMBERSIDE
DECISION RECORD**

Decision Record Number: **10/2013**

Title: **Funding of partnerships**

Executive Summary:

Partners have been notified of the amounts that you approved on 20 February 2013 and the Youth Offending Teams (YOTs) and Positive Futures have indicated that they require additional support in 2013/14. In addition other organisations are coming forward with ad hoc requests for funding which require a response. The reports sets out proposals for dealing with these matters.

Commissioner Comments:

The Commissioner indicated that he would wish to ensure that there was no duplication with any youth diversion projects that were run by the CSP in Hull and was advised that this would be checked as part of the assurance work.

Decision:

- (a) That funding for the YOTs in 2013/14 be increased by £129,235;
- (b) That officers be requested to seek further information in connection with the support services provided by Catch 22 in respect of the projects that will be funded by the £193,774 already approved and.
- (c) That all ad hoc bids for funding be rejected at the current time and applicants be advised that the CSPs have received £2.6m in funding and the Commissioner would be considering a process for the commissioning of services from June.

Background Report: Open

Police and Crime Commissioner for Humberside

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with my code of conduct.

Any such interests are recorded below.

The above decision has my approval.

Signature

Matthew Crow

Date 27.03.13

**POLICE AND CRIME COMMISSIONER
FOR HUMBERSIDE**

DECISION RECORD: SUPPORTING REPORT FOR DECISION

Title: Funding of partnerships

Date: 27 March 2013

1. Purpose

To consider further requests for funding from partners following the approval of allocations from the Community Safety Fund (CSF) and Partnership Reserve on 20 February 2013.

2. Issue

Partners have been notified of the amounts that you approved on 20 February 2013 and the Youth Offending Teams (YOTs) and Positive Futures have indicated that they require additional support in 2013/14. In addition other organisations are coming forward with ad hoc requests for funding which require a response

3. Recommendations:

- (a) That funding for the YOTs in 2013/14 be increased by £129,235;
- (b) That officers be requested to seek further information in connection with the support services provided by Catch 22 in respect of the projects that will be funded by the £193,774 already approved and.
- (c) That all ad hoc bids for funding should be submitted to the relevant local CSP for consideration and comment with regard to the possibility of monies being available from other sources and on the relative merits of each bid.

4. Background

On 20 February 2013 you agreed to allocate £2,434,002, £2,316,000 from the CSF and £118,002 from the Partnership Reserve to a range of organisations that received funding direct from the Home Office in the current financial year. The aim of the action was to provide support in the amounts set out in Appendix 1 which was designed to give them the same level of funding as the grants from the Home Office in 2012/13.

All of the organisations involved have been informed of the amounts allocated to them and the Assurance Manager is in the process of meeting with partners to identify what has

been achieved from the activities funded in 2012/13 and what their plans are for 2013/14.

Youth Offending Teams

Since receiving their notifications Matt Clayton, the North East Lincolnshire YOT Manager, on behalf of all of the YOTs in the Force area has indicated that the amount allocated to them represents 50% of the amount they were allocated in 2012/13. The allocation that you agreed was equal to the amount paid to the Police Authority in March 2012 and passported in full to the YOTs. Somewhat belatedly, the Home Office have provided the analysis at Appendix 2 showing the amounts for each of the grants that will cease at 31 March 2013 totalling £123m that have been replaced by the £90m CSF allocated to PCCs in 2013/14. This indicates that the funding being received by YOTs in 2012/13 is £14m. However, the total allocated to police authorities was £7m. YOTs have been instructed to look to PCCs for support for their activities.

If the YOTs are to operate effectively they require a 100% uplift, i.e. £129, 235. Funding is available within the Partnership Reserve to enable this additional allocation to be made but making any extra allocations would reduce the flexibility that you will have to progress other initiatives such as your own proposals for community safety and crime reduction grants.

It should be noted that the YOTs have suffered a reduction of 9% in their core funding from the Youth Justice Board in addition to cuts in recent years. In the light of the diminishing levels of resources, they have confirmed their willingness to enter into discussions on developing plans for 2014/15. They have also indicated that the increase in funding to restore funding to the 2012/13 level will enable them to deliver new work streams that they are required to undertake in relation to young offenders and those with conditional discharges post 1 April 2013.

Positive Futures

Positive Futures have been advised of approval to £193,774 for 2013/14 and have had discussions with the DPCC and Strategic Planning Manager on the provision of an extended service covering North Lincolnshire on the South Bank. They have however highlighted that the amount previously agreed does not cover essential support services estimated to cost £29,066 in 2013/14. This is down from £38,754 in 2012/13, a 25% reduction.

Support service are provided by Catch 22 to ensure efficient and effective management of the individual projects and include workforce development, performance management and evaluation, best practice and quality assurance, It also ensures that the resources and maximised and costs minimised across multiple projects.

The Home Office allocated £5m in 2012/13, the figure in the £123m total referred to above. Positive Futures have indicated that approximately £4.5m of this amount was allocated to

projects leaving around £500k for management costs (Catch-22).

Other Bids

In addition to the above, several small bids for funding have been received. Part of the decision on 22 February 2013 was to defer any further decisions for 3 months but you may want to reconsider this.

5. Options / Risks / Implications:

You have the option to consider and approve or reject the approaches that have been made by the YOTs and Positive Futures.

The YOTs funding can be shown to be 50% of what was allocated by the Home Office in 2012/13 and reductions in funding would seriously affect their ability to deliver key services next year. Initial discussions with them indicate that they would be receptive to working with you to find a sustainable way forward for 2014/15 and later years.

The extra funding requested for Positive Futures is for support services. Discussions are ongoing with them as to what services they will provide in 2013/14 but there will clearly be different from those provided this year given that their work will extend over a wider area. A rejection of this request could jeopardise an important project but given the changing nature of the project there may be opportunities for renegotiation.

A small number of approaches are being received for one-off funding. If the 3-month deferral of decisions on further allocations is rigidly implemented then this could give rise to negative comments and lead to worthwhile projects not going ahead. Clearly there needs to be a filtering process and it may be appropriate for these approaches to be submitted to CSPs in the first instance to see whether they could find funding from the monies that you have already allocated to them or their existing budgets and/or request information from them on the relative merits and priority of bids coming forward from their perspective.

6. Financial Comments:

There is scope to meet the extra costs in 2013/14 from the Partnership Reserve however, if these requests are approved then this will begin to limit your options to fund other projects that might come forward later in the year and restrict you developing your own crime reduction and community safety initiatives as the year progresses.

7. Legal Comments:

There are no legal issues to consider, other than the pressure partners may come under to meet contractual and employment obligations.

8. Equality Comments:

There are no equality issues in the context of this report.

9. Summary

The original intention was to fully utilise the CSF in 2013/14 and some of the moneys in the Partnership Reserve to maintain support for organisations receiving grants direct from the Home Office at the same level as they had in the current financial year.

Despite repeated requests for a detailed analysis on the grants awarded in 2012/13 the Home Office failed to provide the necessary information. After the precept was agreed and after you had made the decisions on allocations, the Home Office provided high level information showing the total amounts of support provided for each of the grant regimes that cease on 31 March 2013.

From this it can be seen that the amount approved for the YOTs on 20 February 2013 is only 50% of the amount that they have received in 2012/13.

Information from Positive Futures indicates that the agreed allocation for them excludes an amount for support services. Whilst they indicate that they can make savings against the amount received in 2012/13, it is considered that further information is needed as to what services will be delivered and whether there is any duplication with the assurance arrangements that you will put in place in connection with CSF funding next year.

In addition, a small number of requests for funding are being received on an ad hoc basis from local organisations and the report sets out proposals for dealing with these requests.

10. Next steps

If the recommendations are approved the next steps will be to notify the organisations involved and to enter discussions with them on funding options for 2014/15 in the case of the YOTs, to obtain the required information from Catch 22 and to work with the CSPs on a process for assessing ad hoc bids to you for funding local projects.

11. Background/Supporting Papers:

File ref: JB/CSF/2013/14

John Bates
Deputy Chief Executive and Treasurer
Office of Police & Crime Commissioner

Appendix 1

Community Safety Fund allocations 2012/13		
Grants received in 2012/13	£	£
Drug Intervention Programme (DIP)		
East Riding of Yorkshire Council	70,030	
Hull	462,476	
North East Lincolnshire	291,024	
North Lincolnshire	187,666	
		1,011,196
DIP Drug Testing		562,023
Community Safety Partnership Funding		
East Riding of Yorkshire Council	114,430	
Hull	223,034	
North East Lincolnshire	112,687	
North Lincolnshire	87,623	
		537,774
Youth Crime and Substance Misuse		
East Riding of Yorkshire Council	26,824	
Hull	45,562	
North East Lincolnshire	28,768	
North Lincolnshire	28,081	
		129,235
Positive Futures		
East Riding of Yorkshire Council	45,900	
Hull	89,874	
North East Lincolnshire	58,000	
		193,774
TOTAL		2,434,002

Community Safety Fund

In 2013-14, in addition to Home Office Police Main Grant and other specific Home Office police grants (such as Counter Terrorism Policing Grant), Police and Crime Commissioners (PCCs) will receive funding from the new Home Office Community Safety Fund (CSF). The CSF will be un-ringfenced and PCCs will be able to use it to commission services that help tackle drugs and crime, reduce re-offending, and improve community safety in their force area.

The allocations of the CSF are based on the existing distribution of drugs, crime and community safety grants across police force areas. However the CSF is a new funding stream which PCCs have the freedom and flexibility to use as they see fit to support their wider crime prevention priorities.

Given the introduction of the CSF, the vast majority of existing Home Office drugs, crime and community safety funding streams will end in March 2013 (i.e. will not receive direct funding from the Home Office). This includes:

- Drug Interventions Programme (DIP)
- DIP Drug Testing Grant
- Community Safety Partnership Funding
- Youth Crime and Substance Misuse Prevention activities
- Positive Futures
- Communities against Gangs, Guns and Knives
- Ending Gang and Youth Violence programme
- Community Action Against Crime: Innovation Fund
- Safer Future Communities

PCCs are free to use the CSF to invest in existing programmes if they see a benefit in doing so. However, this is a decision for individual PCCs to take locally. PCCs are also free to pool funding with local partners.

Table 1 at the annex sets out the national levels of drugs, crime and community safety funding that the Home Office is providing in 2012-13. These funding streams will no longer receive direct funding from the Home Office from end March 2013.

Levels of funding

Allocations of the CSF in 2013/14 were set out in the Written Ministerial Statement that the Policing Minister laid on 4 February (available on the Home Office website). While funding for drugs, crime and community safety has been reduced from around £123m in 2012/13 to £90m in 2013/14, the Home Secretary has protected the police from reductions relating to pay restraint and further reductions announced in the 5 December Autumn Statement in 2013/14.

Partners

Schedule 9 of the Police Reform and Social Responsibility Act 2011 provides PCCs with the powers to award crime and disorder grants to any organisations and

projects they consider will help them achieve their crime prevention and wider priorities.

We recommend that local partners wishing to access funds from the CSF should approach their PCC directly to make the case for resources.

Table 1: Home Office crime, drugs and community safety grants 2012-13

Funding stream	Budget	Purpose	Recipients
Drugs Interventions Programme Main Grant	£37m	Supports local drug action teams to reduce re-offending, and challenge offending behaviour	Drug action teams across England and Wales. Mayor's Office for Policing and Crime (MOPAC) London; and City of London
Drug Testing Grant	£18m	Provided to 20 police forces to support drug testing of suspected drug-misusing offenders	Local policing bodies MOPAC (London)
Community Safety Partnership Funding:		Home Office Community Safety funding to local areas	Local authorities via DCLG (England) Partnerships via local authorities (Wales) GLA (on behalf of) MOPAC
England	£28.8m		
Wales	£1.2m		
Youth Crime and Substance Misuse Prevention activities	£14m	Funding for youth crime prevention activities	Youth offending teams; and local policing bodies. MOPAC (London)
Positive Futures	£5m	Funds projects that provide prevention and diversionary activities for vulnerable 10 to 19 year-olds at risk of drug misuse and offending	VCSE and statutory partners via Catch 22
Communities Against Gangs, Guns and Knives	£3.75m	Funding for priority areas to stop gangs and youth violence	Greater Manchester PCC, West Midlands PCC, MOPAC (London); VCSE England and Wales
Ending Gang and	£10m	Allocated to priority	Local authorities

Youth Violence programme		local authority areas based on population of 10 – 24 year olds to stop gangs and youth violence	(50% on to VCSE)
Communities Against Crime Innovation Fund	£5m	Funding for voluntary and community groups to develop new ways of working to cut crime and keep communities safe	VCSE via the Community Development Foundation
Safer Future Communities	£0.550m	Funded Clinks, strategic national partners, and local VCSE projects to support roll-out of police and crime commissioners	VCSE via Clinks to support local infrastructure development
Total	£123m		

The Home Secretary has made a commitment to fund independent sexual violence and domestic violence advisers, and multi-agency risk assessment conferences co-ordinator posts until 2014-15. This funding (worth £5m in 2012-13) will continue to be administered by the Home Office during this period.