

**OFFICE OF THE POLICE AND CRIME COMMISSIONER  
FOR HUMBERSIDE  
DECISION RECORD**

Decision Record Number: **27/2014**

Title: **YOTs/Catch 22/Community Safety Funding Update**

**Executive Summary:**

To consider further requests for funding from the Youth Offending Teams and Catch 22 for continued funding for 2014/15 following the conditional approval of allocations to the Community Safety Partnerships (CSPs) for the current financial and the review of funding for drug and alcohol services.

**Decision:**

(a) That funding for Catch 22 be continued at the same level in 2014/15 as in 2013/14, £193,774 in respect of projects and £29,066 for administration, subject to receiving a copy of Catch 22's Annual Report and discussion of conditions, and (b) that funding for the Youth Offending Teams (YOTs) be continued at the same level in 2014/15 as in 2013/14, £258,470 but that this be the subject to a condition that they provide quarterly performance reports and that they support the development of sharing mechanisms and systems which demonstrate effective and efficient use of resources to maximise the return on the Commissioner's investment and that consideration be given to opportunities for pan-Humber working.

**Background Report:** Open

**Police and Crime Commissioner for Humberside**

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with my code of conduct.

Any such interests are recorded below.

The above decision has my approval.

**Signature**

*Matthew Crow*

**Date 25.06.14**

**POLICE AND CRIME COMMISSIONER  
FOR HUMBERSIDE**

**SUBMISSION FOR DECISION**

**Title:** Funding of partnerships

**Date:** 25 June 2014

---

**1. Purpose**

To consider further requests for funding from the Youth Offending Teams and Catch 22 for continued funding for 2014/15 following the conditional approval of allocations to the Community Safety Partnerships (CSPs) for the current financial and the review of funding for drug and alcohol services.

**2. Issue**

CSPs have been notified that you have agreed to provide funding in 2014/15 at the same level as in the last financial year subject to certain conditions in connection with sharing mechanisms and systems cross boundary and, committing to the development of the Humber-wide strategic group (that has its inaugural meeting on 1 July 2014) and your decisions on drug and alcohol services are being implemented. Requests have now been made from Catch 22 in relation to the delivery of the Positive Lifestyles programme and from the Youth Offending Teams to consider the continuation of their funding in 2014/15.

**3. Recommendations:**

- (a) That funding for the Catch 22 be continued at the same level in 2014/15 as in 2013/14, £193,774 in respect of projects and £29,066 for administration;
- (b) That funding for the Youth Offending Teams (YOTs) be continued at the same level in 2014/15 as in 2013/14, £258,470 but that this be the subject to a condition that they support the development of sharing mechanisms and systems which demonstrate effective and efficient use of resources to maximise the return on your investment and that consideration should be given to opportunities for pan-Humber working.

**4. Background**

In 2013/14 you agreed to continue to support local partnerships that had previously received funding direct from the Home Office to enable them to continue to operate at the same level as they had in 2012/13.

From 31 March 2013, the Government terminated a range of funding regimes which provided support for local activity undertaken by the four Community Safety

Partnerships (CSPs) within the Force area, drug intervention programmes, drug testing on arrest, YOTs and Positive Lifestyles.

In 2012/13 the former Police Authority received funding for the four Youth Offending Teams and you agreed to support them in 2013/14, once again at the same level as in the previous year but subsequently increased this to £258,470, doubling the amount of support, following cutbacks in their funding from the Ministry of Justice (MoJ).

In 2013/14 you received a specific grant, the Community Safety Fund Grant (CSFG) which replaced the previous funding regimes which ceased. Although the total of these funding streams was £123m, the total amount made available to PCCs was £90m of which your share was £2.316m. Spending against this amount in 2013/14 was subject to the Home Office grant conditions.

You were able to make contributions at the 2012/13 level due to the fact that you were able to fully utilise the grant funding and to top it up with monies from your Partnership Reserve.

In 2014/15, the CSFG was as expected subsumed into the main Police Grant but in order to maintain support for partners, £2.3m in this and future financial years was built into the base budget. This funding is no longer tied to CSFG grant conditions and you still have funding available within the Partnership Reserve to provide support above the base level.

Earlier this year you reviewed the partnership funding arrangements in connection with the provision of drugs and alcohol services. At that stage you agreed to the following revised allocations for 2014/15. They were the same as for 2013/14, with the exception of a marginal increase for the East Riding of Yorkshire:-

	2014/15 £
East Riding of Yorkshire	120,000
Hull	462,476
North Lincolnshire	187,120
North East Lincolnshire	291,024
TOTAL	1,060,620

At the same time you considered the level of funding for the Force in connection with drug testing on arrest which was funded from the CSFG in 2013/14. You agreed that the allocation should be reduced by £320,278. The allocation is:-

	2014/15 £
Humberside Police – Drug Testing on Arrest	242,325

A comparison of the funding agreed to date and incorporating the amounts shown in this report is attached at Appendix 1. This compares the amounts with the allocations agreed in 2013/14.

It should also be noted for 2013/14 and for 2014/15 you have received allocations for grant funding for Victims Services, including funding for Restorative Justice, which will be required to be spent by 31 March 2015. There is no possibility of carrying this funding forward into 2015/16. Careful consideration will need to be given therefore in relation to your overall support for partnerships as to the most appropriate funding stream depending on grant eligibility. For example, £53,848 of your direct funding for the YOTs has been earmarked for funding from the Victims' Services grant in 2013/14. Details of the available allocations are also included in Appendix 1 for information.

### Catch 22-Positive Lifestyles

In the period up to 31 March 2013, Catch 22 delivered the Positive Futures programme with support of a direct grant from the Home Office.

In 2013/14 you approved an amount of £193,774 to be spent on projects to provide an extended service covering North Lincolnshire on the South Bank and in addition agreed to provide further funding for essential support services of £29,066. The new arrangements would be carried out under the banner of "Positive Lifestyles and it was agreed that this name would remain the property of the PCC.

The support services ensure efficient and effective management of the individual projects and include workforce development, performance management and evaluation, best practice and quality assurance and that maximum benefits are achieved from multiple projects.

In their submission for 2014/15, Catch 22 have indicated that they could provide assistance, with extra support, to help deliver your Youth Ambassador programme. It is not considered that that this should be pursued at this time.

Work is ongoing to develop performance measures in connection with Catch 22 in conjunction with the Force and this work will need to be continued in 2014/15 if funding is approved.

### Youth Offending Teams

The Youth Offending Teams received a grant via the Police Authority in 2012/13 of £129,235 in connection with Youth Crime and Substance Misuse Services. Following previous discussions with all of the YOT managers it was identified that this amount represented only 50% of the funding that they had been allocated in 2012/13. Late in the day information released by the Home Office in connection with the changes to Community Safety funding referred to above showed that YOT funding had been £14m in 2012/13, twice the amount allocated to police authorities. You were also made aware that YOTs had been advised to look to PCCs for support for their activities.

As a result it was agreed as indicated above you would provide funding of £258,470 in 2013/14 to enable the YOTs to operate at the same level, recognising

that they would be required to deliver new work streams that they are required to undertake in relation to young offenders and those with conditional discharges post 1 April 2013.

For 2014/15 the funding from the MoJ for YOTs has been maintained and they are seeking assurances about funding from you in 2014/15. You have previously commented on the key role that the YOTs play within the Criminal Justice System.

They have indicated previously that given the uncertainty in funding from the MoJ that they would be willing to consider opportunities for more joint working.

Given the conditions that you have applied in connection with the funding for CSPs in 2014/15 in relation to exploring opportunities for pan-Humber working then it would seem appropriate to attach the same ones to support for the YOTs, if you are mindful to support them in this financial year.

The YOTs already have established reporting arrangements in place.

## **5. Options / Risks / Implications:**

You once again have the option to consider and approve or reject the approaches that have been made by Catch 22 and the YOTs or to fund them at a lower level.

The YOTs have continued to operate in 2013/14 effectively and appear to have practical experience of delivering Restorative Justice. They may have a key role to play in the delivery of services in this arena. If you decide not to support them in 2014/15 then there are risks that this expertise will be lost.

Reductions in funding would seriously affect their ability to deliver key services. In addition there would likely be potential job losses.

Previous discussions with them suggest that there would be opportunities for more collaborative working with them in a manner that is in line with the conditions that you have placed upon the CSPs. This together with input via the strategic group that meets on 1 July 2014 could provide a platform for seeking to find a sustainable way forward for 2015/16 and later years.

If you decide not to support Catch 22 then there is a significant risk that the progress in transferring their award winning activities across all four of the Unitary Authority areas will be lost together with the loss of momentum behind Positive Lifestyles.

At this point Catch 22's proposals regarding Youth Ambassadors are seen as premature given that this programme has yet to be further developed.

There is a risk that the organisations involved will not deliver services commensurate with the level of support and so it will be important for the schemes to be closely monitored, in addition to financial monitoring, to enable you to gain the assurance that you need to make sure that the schemes are

effective and provide good value.

In the conditions that you agreed should be applied to support for CSPs this year you indicated that you would require quarterly monitoring returns, as opposed to half yearly in 2013/14 and that those returns should include both financial information and progress in delivering against the Police and Crime Plan priorities and shared/collaborative services. It would seem appropriate to apply the same conditions in relation to any decision to award funding as a result of this report.

Given the changes that are being introduced in Force and police interaction with both Catch 22 and the YOTs and their involvement in the wider CJS process, consideration should be given as the year progresses to seeking the views of the Chief Constable and the Chief Executive on the impact these organisations are having during the year.

## **6. Financial Comments:**

There is scope to meet the extra costs in 2014/15 from the base budget for community safety initiatives and monies from the Partnership Reserve. Clearly, given the agreement to provide further support to the CSPs and on support for drug and alcohol initiatives there is a clear need to carefully monitor spending against the resources available. This will need to be extended to include the additional monies available in respect of Victims' Services funding and the monies committed to your Crime Reduction Fund (CCRF).

As part of the Building the Future arrangements, work is on going with the Force to ensure that the impact of all support for partnership arrangements from you and from the Force is co-ordinated and assessed consistently.

Clearly, as these and other requests are considered and approved then this will begin to limit your options to fund other projects that might come forward later in the year. If the amounts within the report are approved then the £2.3m budget provision will be fully committed and subject to the comments above regarding the possibility of using funding for eligible expenditure on Victims Services you will be relying solely on the Partnership Reserve to fund additional requests for support.

## **7. Legal Comments:**

There are no legal issues to consider, other than the pressure partners may come under to meet contractual and employment obligations.

## **8. Equality Comments:**

There are no equality issues in the context of this report.

## **9. Summary**

You funded Catch 22 and the YOTs in 2013/14 to enable them to operate at the same level as they had in 2012/13. They have now requested continuation of funding at the same level in this financial year.

To date this year you have agreed to continue funding CSPs and drug intervention services at the same level as last year with conditions relating to co-operation and pan-Humber working in connection with the former and minor increases in the latter. At the same time you have agreed to withdraw support for the Force in respect of drug testing services. This fully allocates the resources available within the base budget and future funding requests will have to be met from the Partnership Reserve.

For 2014/15 whilst for mainstream support you will not be bound by the conditions of the Community Safety Fund Grant you received in 2013/14, the position will potentially become more complicated as you have grant funding available for Victims Services, including Restorative Justice, and so some initiatives may be capable of receiving funding from different sources. This will need to be carefully managed to avoid loss of grant as the Victims Services funding available cannot be carried forward beyond 31 March 2015. If expenditure is reallocated it would mean that you could create some headroom for other applications for support.

Both Catch 22 and the YOTs have delivered key services in 2013/14 which would be at risk or would cease if support is not continued.

The Force restructure will have an impact on partnership working and will provide an opportunity to reassess local arrangements of a "one-force" basis. This together with the strategic approach with partners will enable an holistic view to be taken of support for community safety partnership funding both from Policing and within the wider partnerships. The agreement to the strategic group and to exploring opportunities for pan-Humber working will be important and the conditions that you have applied to CSP funding could be extended to the funding for the YOTs if you agree to provide support.

Similarly, if you approve the grants the conditions for quarterly monitoring of both finance and partnership working and Humber-wide collaboration should apply to both the YOTs and Catch 22.

## **10. Next steps**

If the recommendations are approved the next steps will be to notify the organisations involved and to formalise the arrangements by completing the necessary documentation.

## **11. Background/Supporting Papers:**

File ref: JB/CSF/2014/15

**John Bates**  
**Deputy Chief Executive and Treasurer**  
**Office of Police & Crime Commissioner**

