OFFICE OF THE POLICE AND CRIME COMMISSIONER FOR HUMBERSIDE DECISION RECORD

Decision Record Number: 24/2023

Title: Perpetrator Funding 2023 - 2025

Executive Summary:

The OPCC has clear ambitions to tackle domestic abuse and VAWG. To this end Humberside OPCC have worked with Hull City Council and East Riding of Yorkshire on a successful grant application to the Home Office (HO) to tackle substance use related Intimate Partner Violence (IPV). The total grant of £988,259 is based over a 2-year period.

Decision:

That Humberside OPCC fund Hull City Council and East Riding of Yorkshire work in partnership with Humberside Police and key partners and stakeholders to tackle IPV Domestic Abuse and Substance use across Hull and East Riding.

Background Report: Open

Police and Crime Commissioner for Humberside

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with my code of conduct.

Any such interests are recorded below.

The above decision has my approval.

Signature Date 19/06/2023

POLICE AND CRIME COMMISSIONER FOR HUMBERSIDE

SUBMISSION FOR: DECISION

OPEN

Title: Perpetrator Funding 2023 - 2025

Date: 12/6/2023

1. Executive Summary

The OPCC ambitions which clearly demonstrate a commitment to tackling domestic abuse and VAWG. To this end Humberside OPCC have worked with Hull City Council and East Riding of Yorkshire Council on a successful grant application to the Home Office (HO) to tackle substance use related Intimate Partner Violence. The total grant of £988,259 is over a 2-year period.

The funding introduces new approaches towards perpetrators. Taking a Public Health evidenced based approach to domestic abuse in Humberside, the programme aims to reduce cycles of abusive behaviour and offending of male perpetrated IPV, reducing violence against women and girls and increasing our understanding of how to prevent future reoffending.

2. Recommendation(s)

It is recommended that Humberside OPCC fund Hull City Council and East Riding of Yorkshire to work in partnership with Humberside Police and key partners and stakeholders to tackle Intimate Partner Violence (IPV) Domestic Abuse and Substance Use across Hull and East Riding as per the specification in the successful bid.

3. Background

- 3.1 The purpose of this funding is to deliver a 24-week programme for men in substance use who commit IPV. A copy of the Theory of Change is attached at Annex 1.
- 3.2 Substance use is a known risk factor for intimate partner violence (IPV), yet most perpetrator interventions do not address substance use. This approach brings key stakeholders together from both the domestic violence and

- substance use sectors to develop an evidence-based intervention to address both substance use and IPV.
- 3.3 The evidence base is strong. Local DA profiling and perpetrator review identified:
- Male Intimate Partner Violence (IPV) harm and risk escalated by substance use.
- Local data: Males account for ¾ of recorded crimes between 2018-2021 in Humberside.
- Males are more likely to commit IPV (71% of all DA crimes): physical, psychological, sexual and controlling behaviours.
- Female's account for 74% of all survivors.
- Current perpetrator interventions do not address substance use, as such the cycle
 of addiction and abuse can continue.
- Lack of knowledge, awareness, and confidence in universal service areas to hold motivational and challenging conversations in relation to IPV.
- Gaps, validated by local specialist domestic abuse leads and substance misuse workers (dual diagnosis approach).
- Victim Service: Workers have between 1-3 people with substance misuse problems on their caseloads (average case load 20).
- 3.4The funding delivers a new specialist workforce, supported by the development of training for targeted and universal service areas.
- 3.5 Key to this proposal is that is enables direct work backed up by a systems response - the coordination of agency responses, including group and individual one to one work.
- 3.6 Consistent intervention at the right time, place and to the right person, bringing stakeholders together from multi-agency collaborations, both DA and substance use sectors, equipping the workforce to deliver sustained reduction, frequency, and severity of abuse.
- 3.7 New posts will deliver new interventions; to improve safety and protection for related victims, their children with integral, bespoke victim and family support, via evidenced based, evaluated and Respect Accredited (or working towards). This also includes cognitive behaviour work, conflict resolution, mindfulness strategies and motivational interviewing (an integral aspect of the delivery model).
- 3.8 The Programme is connected by local authority DA Strategic Boards and OPCC Humber-wide 'Public health approach to DA' Board (PHADA) and fits within our Police and Crime Plan objectives of: 'Reduced harm through sustainable interventions aimed at domestic abuse perpetrators' and 'Reduced impact of drugs in our communities'.

3.9 There is a strong operational group, established to mobilise and guide the programme. Terms of Reference are agreed, and attendance committed, governed, and supported by PHADA, DA strategic boards and Combating Drugs Partnership alliance across Hull and East Riding.

4. Options

Two options are considered for a decision:

1) Option 1 - Do nothing - don't fund

This option is not recommended as it places Humberside at risk of not meeting demand and identified gap, resulting in loss of opportunity for enhancing service provision for perpetrators across Humberside, impacting on delivery of the police and crime plan. It will also mean we cannot spend the allocated grant we successfully bid for.

2) Fund full committed amount via grant to Hull City Council and East Riding of Yorkshire Council, based on the grant application and according to the evidence base within the Domestic Abuse needs assessment and Humberside DA profile.

This option is recommended because it allows the PCC to capitalise on the funding opportunity of bringing increased service provision and interventions to the Humber area, meeting identified need and gaps in service provision.

5. Financial Implications

5.1 The funding over a 2-year period is £988,259.00. Overall costs are as follows:

5.2 Hull City Council

- Year 1 (23/24): £275,928.00 (two hundred and seventy-five thousand, nine-hundred and twenty-eight pounds).
- Year 2 (23/24): £280,724.00 (Two Hundred and eighty thousand, seven hundred and twenty-four pounds). (Uplift from 23/24 due to a known rise in pay bands).
- Each year to include Indirect Costs (Expense) and training costs: £12,500 per annum.

5.3 **East Riding Yorkshire Council**

- Year 1 (23/24): £189,961.00 (One hundred and eighty-nine thousand, nine hundred and sixty-one pounds).
- Year 2 (23/24): £191,646.00 (One hundred and ninety-one thousand, six hundred and forty-six pounds). (Uplift from 23/24 due to a known rise in pay bands).
- Each year to include Indirect Costs (Expense) and training costs: £12,500 per annum.

6. Legal Implications

6.1 None.

7. Driver for Change/Contribution to Delivery of the Police and Crime Plan

- 7.1 Accepting and distributing the funding is consistent with the Police and Crime Plan. This investment will contribute directly to aims one and two of the Police and Crime Plan through:
 - Engaged, Resilient and Inclusive Communities.
 - Safer Communities to focus activities on interventions that significantly impact on local crime levels.
 - Commitments on the Public Health Approach to Domestic Abuse, VAWG and assuring quality services for the Humber region.

8. Equalities Implications

8.2 Population, demand, and hotspot mapping data has been used to identify the highest prevalence of DA and populations, which identify that Humberside has additionally significant and disproportionate social and economic deprivation. This equates to more people in Humberside who are most at risk of intimate partner violence and strengthens the evidence to support the partnerships in delivery of perpetrator intervention.

9. Consultation

9.1 Significant partnership consultation was undertaken within the development of the application.

10. Media information

- 10.1 Open for announcement Comms Manager engaged, Commissioning manager has written press release and awaiting comment from local Authorities.
- 10.2 The Home Office announcement is available at https://www.gov.uk/government/news/stalkers-and-domestic-abusers-to-betargeted-as-millions-invested-in-new-intervention-projects.

11. Background documents

Humberside Drive Report and DA Profile.

12. Publication

Open

13. DPIA considered

N/A - Consulted with Mike Richmond.

PLANNED WORK INTENDED RESULTS INPUTS **ACTIVITIES OUTPUTS OUTCOMES IMPACTS** Public Health Approach to Domestic Increase numbers of those engaged in Collaboration between 2 Reduction in re-offending Abuse (PHADA) - an established treatments for drugs and alcohol and organisations (Hull and East Riding); Multi skilled workforce across two partnership in Humberside with clear Working to a model of safe places for Reduction in the prevalence of VAWG terms of reference, baseline date and disciplines - value for money perpetrator programmes - Intimate programme of work; (here Domestic Abuse) and its harms MECHANISM OF CHANGE - Improved Partner Violence (IPV) and Substance by preventing reoccurrence. https://www.humberside-pcc.gov.uk/ MECHANISM OF CHANGE - Increased access and availability of support and Misuse Our-Work/Public-Healthbespoke intervention knowledge and skill sets of both MECHANISM OF CHANGE - More Approach.aspx MECHANISM OF CHANGE services Collaborative working to deliver New multi-agency relationship, effective method of preventing and Two areas - Hull and East Riding: an evidence-based interventions to dealing with VAWG (changing collaborations and joined up service Strengthened pathways between DA aligned approach with nuances due to address substance use related IPV for delivery, improving assessment and attitudes, values and opinions). geographical differences and urban vs and drugs services but also mental male perpetrators referral mechanisms rural challenges A reduction in the number of MECHANISM OF CHANGE - Providing MECHANISM OF CHANGE domestic homicides. the right service in the right place at MECHANISM OF CHANGE - More Project 1: Hull - Development of a Formation of a therapeutic alliance the right time through proactive efficient and effective support partnership agreement for Strength identification and multi-agency pathways Interface and integration of latest to Change and Renew to work Continual wrap around support for research and learning, including the together on a model of practice for identified partner/ex partner. Hull: Renew and Strength to Change (S2C) seven standards for DA perpetrator Safe Places perpetrator programme MECHANISM OF CHANGE - Enhanced interventions (revised standards Jan methods (IPV/substance misuse) Increased knowledge and information 2 x Renew (substance misuse provision) engagement of service users with 2023 - in particular section 4.3 alcohol through multi-agency working for the 2 x S2C (perpetrator interventions) These 2 services are already multiple needs and complexities; and mental health. 2 x Women's Safety wider partnership operating from the same building and reduced instances of abusive 1 x Link Worker (Pathways Navigator) building work is already planned to Opportunities for joint training and Delivery of DARE training x 125 per annum behaviour by provision of help to cope Improved recording system and provide an open and seamless service shared events - partnership and cost with emotional regulation and distress pathway around IPV perpetrators and for service users to access support savings substance misuse East Riding: PODAS (Perpetrators of Domestic Abuse Service) Project 2: East Riding - Partnership to Ensuring a whole family approach is MECHANISM OF CHANGE - Enhanced 1 x DA Practitioner provided work together on a model of practice 1 x Recovery Practitioner engagement with victims (the whole for Safe Places perpetrator 1 x Mental Health Nurse (psycho-social family) MECHANISM OF CHANGE - A merged programme methods (IPV/substance This service will extend beyond the intervention at clinical level) and seamless partner/ex-partner person causing harms, engagement 1 x Link Worker (Pathways Navigator) misuse) MECHANISM OF CHANGE - Enhanced support service with the intervention. The new collaboration is being Delivery of DARE training x 125 per annum safeguarding for adults and children nurtured A service for all users accessing the Bespoke outcomes framework, with **Evidence Rased Interventions** Increased knowledge of perpetrators service - partner/ex partner and their continuous service quality and Evidence-led and 'what works' to prevent children. evaluation measurements and Development of 24 week programme reoffending. qualities data Home Office 2023 with strengths-based components MECHANISM OF CHANGE promoting personal motivation and Respect minimum standards Enablement of pro-social modelling MECHANISM OF CHANGE - New responsibility Change in culture - Victims multi-agency relationship and service Change Wheel (Michie et al., 2011) Co-facilitation of group work for delivery that is sustainable in the perpetrators, professionals, and wider Proactive access to services and joint service users Cycle of change (Prochaska and Diclamente) longer term. public to better recognise abusive working to ensure a holistic service is Identification of perpetrators through behaviours and are better placed to provided which meets the needs of Two key theories underpin the the S2C/PODAS services who are using service users prevent /address them. intervention: goal theory and selfsubstances regulation theory Proactive access to S2C/PODAS Identification of perpetrators of DA DARE training and toolkits (Hampton support and joint working to ensure a through the substance misuse service Enables further improvements to be Trust – 'adapting a standardised multi-agency response to identifying and engaging DA perpetrators within services, less victims will remain (treatment segmentation) who are holistic service is provided which made and a developed understanding using IPV meets the needs of service users Lessons learned and best practice of the impact of perpetrator under the radar's Independent evaluation of bespoke intervention and, most importantly, Humberside Drive Report 2021 -Effective evaluation of the activities programme for Humberside through the effectiveness of keeping women independent perp review (evidences gaps and partnership delivery specialist service (e.g. Respect/Safe and children safe. in services for perpetrators) Lives) and linked to academic partner.

OTHER ELEMENTS TO CONSIDER

CONTEXTUAL FACTORS

Drugs and alcohol increase risk and harm in relation to DA

Unemployment, adverse childhood experiences, substance use, mental health disorders, anger, hostility, poor executive function, low empathy, relationship conflicts, misogynistic attitudes and attitudes that condone violence, and support for gender specific roles are risk factors for IPV.

The relationship between the psychopharmacological effects of substances and IPV perpetration is complex: The likelihood of perpetrating or experiencing physical IPV and the severity of violence increases with the number of risk factors reported.

For men, alcohol and drug use dependence have a stronger correlation between IPV than substance use alone, suggesting that those who experience withdrawal and intoxication are at greater risk of perpetrating.

Intoxication, craving, and withdrawal from substances are rarely the only explanation as IPV perpetration is linked with sexual jealousy, with perceptions of women in society and a fear in males toward their authority.

Links between safeguarding adults and safeguarding children – reduction of harm

Care Act lists substance misuse and domestic abuse as significant factors for harm

ASSUMPTIONS

Impact of doing nothing will have lasting and severe impacts on the physical and mental health of victims, their families, communities and the economy

There is significant unmet need for alcohol within and unmet penetration in relation assumed prevalence of alcohol misuse.

Drugs increase risk in relation to DA (sample size was small and included 50 people).

Drugs and alcohol could be a causal factor in IPV.





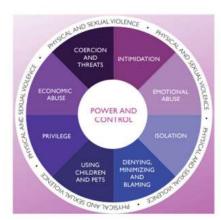














Did you know?

- One in four women and one in six men will experience domestic abuse.
- UK police attend a domestic violence incident every minute of every hour of every day.
- 90 per cent of domestic violence incidents occur when children are in the same or the next room.

