

**OFFICE OF THE POLICE AND CRIME COMMISSIONER
FOR HUMBERSIDE
DECISION RECORD**

Decision Record Number: **24/2023**

Title: Perpetrator Funding 2023 - 2025

Executive Summary:

The OPCC has clear ambitions to tackle domestic abuse and VAWG. To this end Humberside OPCC have worked with Hull City Council and East Riding of Yorkshire on a successful grant application to the Home Office (HO) to tackle substance use related Intimate Partner Violence (IPV). The total grant of £988,259 is based over a 2-year period.

Decision:

That Humberside OPCC fund Hull City Council and East Riding of Yorkshire work in partnership with Humberside Police and key partners and stakeholders to tackle IPV Domestic Abuse and Substance use across Hull and East Riding.

Background Report: Open

Police and Crime Commissioner for Humberside

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with my code of conduct.

Any such interests are recorded below.

The above decision has my approval.

Signature



Date 19/06/2023

**POLICE AND CRIME COMMISSIONER
FOR HUMBERSIDE**

SUBMISSION FOR: DECISION

OPEN

Title: Perpetrator Funding 2023 - 2025

Date: 12/6/2023

1. Executive Summary

The OPCC ambitions which clearly demonstrate a commitment to tackling domestic abuse and VAWG. To this end Humberside OPCC have worked with Hull City Council and East Riding of Yorkshire Council on a successful grant application to the Home Office (HO) to tackle substance use related Intimate Partner Violence. The total grant of £988,259 is over a 2-year period.

The funding introduces new approaches towards perpetrators. Taking a Public Health evidenced based approach to domestic abuse in Humberside, the programme aims to reduce cycles of abusive behaviour and offending of male perpetrated IPV, reducing violence against women and girls and increasing our understanding of how to prevent future reoffending.

2. Recommendation(s)

It is recommended that Humberside OPCC fund Hull City Council and East Riding of Yorkshire to work in partnership with Humberside Police and key partners and stakeholders to tackle Intimate Partner Violence (IPV) Domestic Abuse and Substance Use across Hull and East Riding as per the specification in the successful bid.

3. Background

3.1 The purpose of this funding is to deliver a 24-week programme for men in substance use who commit IPV. A copy of the Theory of Change is attached at Annex 1.

3.2 Substance use is a known risk factor for intimate partner violence (IPV), yet most perpetrator interventions do not address substance use. This approach brings key stakeholders together from both the domestic violence and

substance use sectors to develop an evidence-based intervention to address both substance use and IPV.

3.3 The evidence base is strong. Local DA profiling and perpetrator review identified:

- Male Intimate Partner Violence (IPV) harm and risk escalated by substance use.
- Local data: Males account for $\frac{3}{4}$ of recorded crimes between 2018-2021 in Humberside.
- Males are more likely to commit IPV (71% of all DA crimes): physical, psychological, sexual and controlling behaviours.
- Female's account for 74% of all survivors.
- Current perpetrator interventions do not address substance use, as such the cycle of addiction and abuse can continue.
- Lack of knowledge, awareness, and confidence in universal service areas to hold motivational and challenging conversations in relation to IPV.
- Gaps, validated by local specialist domestic abuse leads and substance misuse workers (dual diagnosis approach).
- Victim Service: Workers have between 1-3 people with substance misuse problems on their caseloads (average case load 20).

3.4 The funding delivers a new specialist workforce, supported by the development of training for targeted and universal service areas.

3.5 Key to this proposal is that it enables direct work backed up by a systems response - the coordination of agency responses, including group and individual one to one work.

3.6 Consistent intervention at the right time, place and to the right person, bringing stakeholders together from multi-agency collaborations, both DA and substance use sectors, equipping the workforce to deliver sustained reduction, frequency, and severity of abuse.

3.7 New posts will deliver new interventions; to improve safety and protection for related victims, their children with integral, bespoke victim and family support, via evidenced based, evaluated and Respect Accredited (or working towards). This also includes cognitive behaviour work, conflict resolution, mindfulness strategies and motivational interviewing (an integral aspect of the delivery model).

3.8 The Programme is connected by local authority DA Strategic Boards and OPCC Humber-wide 'Public health approach to DA' Board (PHADA) and fits within our Police and Crime Plan objectives of: 'Reduced harm through sustainable interventions aimed at domestic abuse perpetrators' and 'Reduced impact of drugs in our communities'.

3.9 There is a strong operational group, established to mobilise and guide the programme. Terms of Reference are agreed, and attendance committed, governed, and supported by PHADA, DA strategic boards and Combating Drugs Partnership alliance across Hull and East Riding.

4. Options

Two options are considered for a decision:

1) Option 1 - Do nothing - don't fund

This option is not recommended as it places Humberside at risk of not meeting demand and identified gap, resulting in loss of opportunity for enhancing service provision for perpetrators across Humberside, impacting on delivery of the police and crime plan. It will also mean we cannot spend the allocated grant we successfully bid for.

2) Fund full committed amount via grant to Hull City Council and East Riding of Yorkshire Council, based on the grant application and according to the evidence base within the Domestic Abuse needs assessment and Humberside DA profile.

This option is recommended because it allows the PCC to capitalise on the funding opportunity of bringing increased service provision and interventions to the Humber area, meeting identified need and gaps in service provision.

5. Financial Implications

5.1 The funding over a 2-year period is £988,259.00. Overall costs are as follows:

5.2 Hull City Council

- Year 1 (23/24): £275,928.00 (two hundred and seventy-five thousand, nine-hundred and twenty-eight pounds).
- Year 2 (23/24): £280,724.00 (Two Hundred and eighty thousand, seven hundred and twenty-four pounds). (Uplift from 23/24 due to a known rise in pay bands).
- Each year to include Indirect Costs (Expense) and training costs: £12,500 per annum.

5.3 East Riding Yorkshire Council

- Year 1 (23/24): £189,961.00 (One hundred and eighty-nine thousand, nine hundred and sixty-one pounds).
- Year 2 (23/24): £191,646.00 (One hundred and ninety-one thousand, six hundred and forty-six pounds). (Uplift from 23/24 due to a known rise in pay bands).
- Each year to include Indirect Costs (Expense) and training costs: £12,500 per annum.

6. Legal Implications

6.1 None.

7. Driver for Change/Contribution to Delivery of the Police and Crime Plan

7.1 Accepting and distributing the funding is consistent with the Police and Crime Plan. This investment will contribute directly to aims one and two of the Police and Crime Plan through:

- Engaged, Resilient and Inclusive Communities.
- Safer Communities – to focus activities on interventions that significantly impact on local crime levels.
- Commitments on the Public Health Approach to Domestic Abuse, VAWG and assuring quality services for the Humber region.

8. Equalities Implications

8.2 Population, demand, and hotspot mapping data has been used to identify the highest prevalence of DA and populations, which identify that Humberside has additionally significant and disproportionate social and economic deprivation. This equates to more people in Humberside who are most at risk of intimate partner violence and strengthens the evidence to support the partnerships in delivery of perpetrator intervention.

9. Consultation

9.1 Significant partnership consultation was undertaken within the development of the application.

10. Media information

10.1 Open for announcement - Comms Manager engaged, Commissioning manager has written press release and awaiting comment from local Authorities.

10.2 The Home Office announcement is available at <https://www.gov.uk/government/news/stalkers-and-domestic-abusers-to-be-targeted-as-millions-invested-in-new-intervention-projects>.

11. Background documents

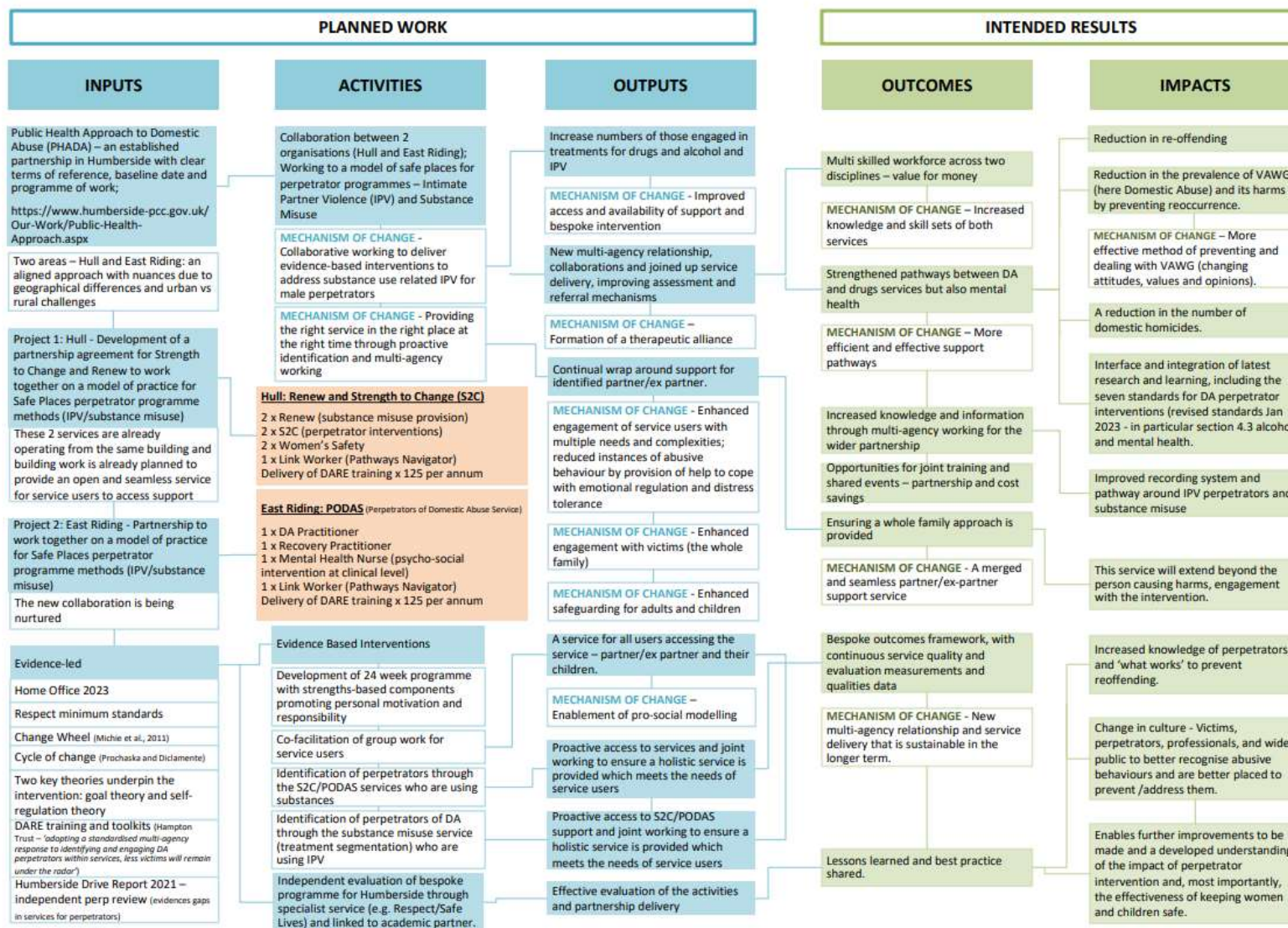
Humberside Drive Report and DA Profile.

12. Publication

Open

13. DPIA considered

N/A - Consulted with Mike Richmond.



OTHER ELEMENTS TO CONSIDER

CONTEXTUAL FACTORS

Drugs and alcohol increase risk and harm in relation to DA

Unemployment, adverse childhood experiences, substance use, mental health disorders, anger, hostility, poor executive function, low empathy, relationship conflicts, misogynistic attitudes and attitudes that condone violence, and support for gender specific roles are risk factors for IPV.

The relationship between the psychopharmacological effects of substances and IPV perpetration is complex: The likelihood of perpetrating or experiencing physical IPV and the severity of violence increases with the number of risk factors reported.

For men, alcohol and drug use dependence have a stronger correlation between IPV than substance use alone, suggesting that those who experience withdrawal and intoxication are at greater risk of perpetrating.

Intoxication, craving, and withdrawal from substances are rarely the only explanation as IPV perpetration is linked with sexual jealousy, with perceptions of women in society and a fear in males toward their authority.

Links between safeguarding adults and safeguarding children – reduction of harm

Care Act lists substance misuse and domestic abuse as significant factors for harm

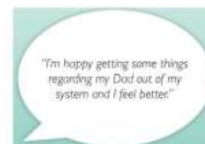
ASSUMPTIONS

Impact of doing nothing will have lasting and severe impacts on the physical and mental health of victims, their families, communities and the economy

There is significant unmet need for alcohol within and unmet penetration in relation assumed prevalence of alcohol misuse.

Drugs increase risk in relation to DA (sample size was small and included 50 people).

Drugs and alcohol could be a causal factor in IPV.



Did you know?

- One in four women and one in six men will experience domestic abuse.
- UK police attend a domestic violence incident every minute of every hour of every day.
- 90 per cent of domestic violence incidents occur when children are in the same or the next room.

