

Annual Report 2015/16

Report of the Police & Crime Commissioner for Humberside



Working together to support local people

**catch
22**

**POSITIVE
LIFESTYLES**

"I've always liked a challenge inside and outside the ring and when presented with the challenge of trying to divert the hard to reach youngsters in my community it was one I welcomed. I hope I can improve their minds and potentially change their lives. There's a great life out there for everyone, they just have to make the right decisions at the right times."

Tommy Coyle, Professional boxer and Academy Founder.

"Not In Our Community is all about kids communicating with other kids through their preferred method of social media, talking about how some people may attempt to groom them over the internet. I'm very enthusiastic about how the campaign has grown so far and keen to ensure that it continues long into the future."

Gail Mettyear
Campaign Patron – Not In Our Community

**Humberside
Lincolnshire
& North Yorkshire**
Community Rehabilitation Company



"Working in partnership remains an essential aspect of Community Payback. Increasingly we are working alongside staff and volunteers from our beneficiary organisations, whose direct involvement in the delivery of Community Payback enhances the experience on both sides."

Amy Gilbert – Head of Operations,
HLNY Community Rehabilitation
Company

"We know that a significant number of people in the prison system have mental health problems that might affect their ability to avoid reoffending and lead fulfilling lives once they re-join the community. The generous support from the Police and Crime Commissioner allows the programme we have developed to draw on the skills of different specialists, including peer mentors who have personal experiences to share, to identify and support the changes people want to make and achieve the goals and dreams they aspire to. The results have been incredible and show very clearly that if you invest the time and energy to support people properly positive and lasting changes can happen. We hope we can share the learning to help as many people as possible."

David Smith – Chief Executive, Hull and East Yorkshire Mind



The Year in Review

We are pleased to present the annual report of the Office of the Police and Crime Commissioner (PCC) on the activities undertaken in the last year. On 5th May 2016 the election for PCC in Humberside was held, resulting in Keith Hunter being elected to serve as PCC until 2020. This report covers the work of his predecessor, Matthew Grove, in the financial year 2015/16 and has been compiled by office staff.

The Commissioner is responsible for the totality of policing in the area, the success of which depends on a range of partner agencies and communities working alongside the PCC.

The Police and Crime Commissioner has the responsibility of representing the public and obtaining an effective police service on their behalf with the money available from both Government funding and local council taxpayers. The Chief Constable, Justine Curran, is responsible for the operational delivery of the service, based around the priorities in the PCC's Police and Crime Plan, and the PCC holds the Chief Constable to account for how the police perform. The PCC cannot direct the Chief Constable on how policing should be delivered and cannot interfere with their operations.

The policing landscape is getting busier, with the Policing and Crime Bill currently going through Parliament. This has the potential to create major reform which will impact heavily upon the role of the PCC. The proposed changes include:

- Emergency service collaboration: Including closer working with the Fire and Rescue service.
- Complaints: Changes to the way complaints from the public are dealt with, other matters relating to police conduct and further provision relating to the Independent Police Complaints Commission (IPCC).
- Inspection: Changes to powers of inspection of police forces by Her Majesty's Inspectorate of Constabulary (HMIC).
- Mental health: Proposals to ensure that adequate "places of safety" are provided by partnership organisations.

Budgets

The Police Grant Report from the Home Office announced in December 2015 indicated that Humberside Police would receive around the same level of central Government funding for 2016/17 as it had in 2015/16. Early forecasts that the police service nationally faced a further 25-40% cut in budgets were proved wrong, however to avoid a real term cut in budgets PCC's were expected to include a 1.99% increase in their local policing precept, the maximum that can be levied without triggering a referendum. Only around 75% of Humberside Police's funding comes from central Government and the rest comes from residents through their council tax. The PCC subsequently announced a 1.99% increase in the council tax precept for 2016/17.

What will the Policing Precept be used for?

On setting the Policing Precept for 2016/17, PCC Matthew Grove made the following comments:

“For the first time since taking office, my budget proposals for 2016/17 will increase policing capability, not just minimise losses. By the end of 2015/16 it is estimated that around £45m will have been saved from policing budgets since 2010 and to re-balance the force across the entire area and meet the need for budget reductions Humberside Police had to be restructured. The protection afforded to policing in the Chancellor’s Autumn Statement is extremely welcome and a much better settlement than we could have anticipated, however there is once again significant uncertainty in forecasting beyond 2016/17. I am clear that savings and efficiencies must still be found and reform must continue if we are to modernise and ensure that the force is fit for purpose in the 21st Century to maximise the level of protection and service for the public of this area.

“We only raise around a quarter of the budget through the Council Tax and I remain concerned that I will be subject to ongoing restrictions on increases in precept in the coming years. This continues to mean that policing will remain highly dependent on Government funding, which currently finances the remaining three quarters. It is disappointing that the grant settlement is once again only for one year, and even though the Government has protected policing I will receive 0.6% less in grant than I have received in 2015/16. It is also now being assumed that precepts will be increased by the maximum level possible if funding for policing is to be maintained at the current level. Even on this basis, significant budget pressures such as those resulting from changes in National Insurance and the new apprentices levy will have to be found locally in addition to pay and other inflation costs.

“I am conscious that the nature of crime, public services and the police is changing. Criminals are exploiting new technology with the police service playing catch-up. I want to see this trend reversed. Cybercrime and fraud have now outstripped traditional crime and approximately 80% of police time is used on non-crime activity. Community policing is essential and I have ensured that this role is protected, however, there are emerging and complex areas of police demand that are difficult to manage, costly to investigate and require access to technology and training.”

The PCC’s budget proposals for 2016/17 were aimed at supporting five key areas. These are:

- Police Numbers:- Maintenance of current police officer numbers and staffing to force establishment to ensure visibility and performance.
- A Ring Fenced Budget for Community Policing:- Whilst the Chief Constable is locking resources into communities, including named officers and PCSOs, the PCC planned to double-lock local policing with budget controls. This will not limit the Chief Constable’s operational ability to direct force response.
- Cybercrime:- Establishment of a dedicated cyber unit to tackle the ever increasing threat of online offences.
- A Technology and Capability Fund:- The establishment of a fund to allow for investment in technology, training and capability/capacity building in emerging and complex areas of police

demand. This will include looking to strengthen capacity by engaging with the private sector and looking at the use of volunteers in these areas.

- Vehicles:- Replacement of outdated and aging police vehicles.

Matthew Grove added: ‘The difficult work that has already been undertaken, including the force re-structuring, along with the recent Government funding announcements provide us with an opportunity to make vital investments in key areas to protect the public both visibly in the form of community policing and equally important by those other specialist units that the public do not routinely see, such as the cyber unit. It is this balanced and careful investment that will help to keep the people in our area as safe as possible over the coming years.’

Throughout 2015, a quarterly telephone survey carried out by Market Research company SMSR on behalf of the Commissioner asked the question “Are you willing to support a 2% increase in the policing precept?” Of 1,500 respondents, 85% answered “Yes”, 12% answered “No” and 3% answered ‘Don’t know’

Progress on the Police and Crime Plan

Objective One: Reduce Crime and ASB

The year in numbers ...

Total recorded crime is up 4%
(Nationally 9% up)

Violence with
Injury up 13%

Violence without
Injury up 28%
(National rise - 39%)

Sexual Offences up
9% (National rise -
20%)

Domestic Burglary up
0.4% (Nationally
down 4%)

(Crime figures based on ONS Recorded Crime Statistics 2015/16 compared to 2014/15)

Crime Levels (for the year to March 2016)

Total recorded crime (excluding fraud) was 69,201. Compared to the previous 12 months this was an increase of 4% which was lower than the national increase of 9%. Of the 42 police forces in England and Wales, 39 saw a rise in crime.

Key increases and reductions in Humberside:

Humberside saw a 20% increase in the number of violence against the person offences. This was smaller than the national increase of 28% and every force nationally has seen an increase. This is in part due to changes to the National Crime Recording Standard (NCRS) in April 2015 which was developed to ensure it is firmly focused on providing the best possible quality of service to victims. Around two thirds of Humberside's increase in violence was accounted for by the less serious 'violence without injury' which includes non-physical violence such as harassment.

There was a national increase in the number of sexual offences by 20%. All forces have seen an increase in recorded sexual offences and Humberside's increase of 9% is the third smallest nationally.

Humberside recorded an overall reduction in the number of theft offences (down 3% in total). This included reductions in shop theft (down 6%), bicycle theft (down 20%) and other theft offences (down 6%). However, robbery was up by 31% in the Humberside area. There was also been an increase in criminal damage which was up 10% locally and 7% nationally with 39 forces seeing an increase.

Examples of initiatives supported by the Commissioner

Eye on Crime

Eye on Crime (Humber) is a series of YouTube videos showcasing the initiatives around crime prevention and stronger and safer communities in the Humberside police force area. Presented by the BBC's Blair Jacobs and made with the support of Crimestoppers, Humberside Police and the Police and Crime Commissioner, these online programmes aim to raise awareness and show how everyone can help to prevent crime by giving advice on how to protect property and personal safety. The programmes also highlight the work of partner agencies in community safety and organisations working to support victims of crime.

Individual programmes, and more information can be found at <http://www.eyeoncrime.tv>

Mental Health

PCC Matthew Grove welcomed the Secretary of State for Health, The Rt. Hon. Jeremy Hunt MP to Hull in March 2016 to visit mental health charity Mind. The Commissioner had made a significant investment to support Mind's prison mentoring project 'Don't Look Back'. Further funding was also been provided by The Tudor Trust.

Don't Look Back has supported over 200 people leaving local prisons in the last few years, providing personal development, life skills and stress control workshops, Mind also provides counselling support and behavioural therapy. Each of these interventions help to give ex-offenders the skills and confidence to move away from criminal behaviour. Over the last few years, more than 70 volunteers have provided the crucial support needed in the community to motivate and encourage ex-offenders to integrate back into society.

Matthew Grove said: 'I was delighted to welcome the Secretary of State to see the outstanding work Mind are doing with ex-offenders. For many years Mind has provided vital support to people with mental health conditions, helping to prevent them becoming both victims of crime and inadvertently, the perpetrators of crime. Sadly, a significant number of people who break the law are suffering from mental health symptoms, but using the excellent services provided by Mind will reduce the chances of them offending in future and of other people becoming victims, creating a safer place for everyone.'

Hull and East Yorkshire Mind Chief Executive David Smith said: 'We know that a significant number of people in the prison system have mental health problems that might affect their ability to avoid reoffending and lead fulfilling lives once they re-join the community. The generous support from the PCC allows the programme we have developed to draw on the skills of different specialists, including peer mentors who have personal experiences to share, to identify and support the changes people want to make and achieve the goals and dreams they aspire to. The results have been incredible and show

very clearly that if you invest the time and energy to support people properly positive and lasting changes can happen. We are pleased that the Secretary of State has taken an interest in our work and hope we can share the learning to help as many people as possible.'

Objective Two: Protect the Public and Improve Safety

The year in numbers ...

Crime Reduction Fund nears £500,000 of funding for community safety initiatives

Dedicated Cyber Crime Unit to be established

A further £25k of funding to raise awareness of CSE

Force ranked among best nationally for Rape outcomes

£48k awarded to Prince's Trust for diversionary work

Raising Awareness of CSE - Not In Our Community

In 2015/16, The PCC invested a further £25,000 of funding into the CSE Awareness Campaign to continue and build on its successful work.

Matthew Grove said: 'Not In Our Community' is probably the most important investment of public money I have made in my entire time as Police and Crime Commissioner. As our children make the transition to adulthood they are very vulnerable. As parents we have to face that moment when our 13-year old daughter or son says for the first time 'Can I go into town and meet my friends?' From that point we are no longer stood at their side protecting them but we can help ensure they are always safe by increasing their awareness of the potentials dangers that exist and how to protect themselves and each other."

Since launching at the end of 2014, 'Not In Our Community' has reached out to thousands of young people, adults and organisations across East Yorkshire and Northern Lincolnshire to raise awareness of the signs of Child Sexual Exploitation (CSE).

Using social media, engagement with schools and hard-hitting video's such as 'Jane's Story' Not In Our Community has taken a unique and direct approach of provoking debate and interaction among young people themselves, supplemented by information for parents, teachers and carers.

In the last 3 months of 2015 alone, the campaign's messages on social media reached an average of over 46,000 young people per month. Posters are displayed in schools, prominent advertising locations and on buses and leading youth organisations such as the Girl Guides and Army Cadets have adopted the campaign.

Strong messages about healthy relationships, use of so-called 'legal highs' and safety at public events such as Hull Fair have also been featured in the last year.

Crime Reduction Fund

The Commissioner's Crime Reduction Fund launched in 2014 has invested almost half a million pounds to date in a range of projects aimed at cutting crime and making local communities safer.

Community groups, charities and organisations with an interest in crime reduction and public safety can bid for grants from the scheme. Youth projects have also benefitted significantly from funding. Examples include grants for CCTV equipment, security gates for alleyways to reduce burglaries and anti-social behaviour, and projects to divert young people at risk of committing crime into more positive activities.

The amounts have ranged from over £48,000 awarded to national charity The Princes Trust who are working to divert young people at risk of offending in our area into employment and education, down to a £100 grant to a local Neighbourhood Watch Group to buy door chains to fit to the homes of elderly and vulnerable residents.

Review of Safer Roads Humber

In late 2015 the Police and Crime Commissioner instigated an independent review of Safer Roads Humber, the partnership which aims to reduce the number of casualties on the roads in the Humberside Police force area.

The review was carried out by academics from University College London Department of Civil, Environmental and Geomatic Engineering who reported back in March 2016.

The review was prompted following concerns and a general lack of understanding by the public raised with the Commissioner regarding the operation, objectives and governance of Safer Roads Humber. The Commissioner also committed to a review in his Police and Crime Plan, published in 2013.

The first step was to understand how the partnership operates and how to maximise its potential to reduce casualties on our roads.

The review made a series of recommendations regarding the Governance, Management and Financial arrangements of Safer Roads Humber, together with the operation of speed enforcement by safety cameras and how the partnership communicates with the public.

Commenting on the review Matthew Grove said: "For me the review confirmed there is a disconnect between Safer Roads Humber and the public which results in a lack of confidence in the partnership, and this reflects what the public have repeatedly told me.

"I believe Safer Roads Humber need to greatly improve their communications so the public are better informed. My surveys show that 70% of the public are supportive of speed enforcement, however it is essential to ensure this is done proportionately and fairly to improve public confidence and maximise the safety of road users.

"There has been a very welcome and significant reduction in casualties over the last nine years but it is unclear to what extent this can be attributed to the activities of Safer Roads Humber, particularly when over the same time period the number of people caught speeding has more than doubled.

"I would like to see democratically elected individuals such as Councillors on the partnership board to provide accountability and be the voice of the public. This report is only the beginning of an ongoing

process to improve Safer Roads Humber who need more open and transparent governance that is connected and responsive to the communities they are there to protect.”

Cyber Crime

In June 2015, for the first time, national crime figures reported separately on fraud and online offences or ‘Cyber Crime’, showing that they are now outstripping the number of traditional crimes. Nationally there were 5.1m Fraud offences and 2.5m Cyber Crime offences, traditional crimes were recorded at 6.5m.

Online crime is a rapidly growing threat, offences include financial fraud on individuals and businesses, hacking attacks on businesses to steal data or take down servers, and all aspects of the exploitation of vulnerable people such as the sexual grooming of children through social media. In setting his policing budget for 2016/17, the PCC allocated £270,000 specifically to a dedicated Cyber Crime Unit to build on the force’s existing good work in this area. A further £5m in this year’s budget will establish a Technology Transformation Fund to allow for investment in technology, training and capability/capacity building in emerging and complex areas of police demand such as online crime.

This will include looking to strengthen capacity by working with partners in other forces, Action Fraud, The National Crime Agency, engaging with the private sector and looking at the use of volunteers in these areas. The National Crime Agency has used ‘cyber volunteers’ for some time. They undergo rigorous security vetting and assessment before joining, those who are suitable and appropriately trained can also be designated with certain police powers to assist operational teams.

Modern Slavery

In June 2015 the PCC met with Kevin Hyland OBE, the UK Independent Commissioner for Anti-Slavery at a meeting at the Wilberforce Institute for the study of Slavery and Emancipation (WISE) in Hull.

Mr Hyland was appointed in 2014 as the UK’s first ever Independent Anti-Slavery Commissioner. He is the former head of the Metropolitan Police’s world renowned Human Trafficking Unit, has over 30 years’ experience investigating organised crime and has worked closely with slavery victims to secure a number of key prosecutions of perpetrators. The newly created role will see him spearhead the UK’s fight against modern slavery.

The creation of the role is one of the main provisions in the recent Modern Slavery Act (March 2015) with a concerted focus on strengthening law enforcement efforts in the UK and internationally and helping to ensure that public authorities identify and support slavery victims effectively.

In March 2016 over 200 delegates attended an event in Hull to raise awareness of the issues of Modern Slavery and Human Trafficking. A year earlier, the Modern Slavery Act was passed, covering a number of offences including trafficking for sexual or labour exploitation, forced labour, domestic servitude, cannabis farming, forced begging and child labour.

The Act places serious new responsibilities on many organisations in the Public and Third Sectors to identify and respond to the needs of victims of modern slavery. The conference ensured that delegates knew what these joint responsibilities are and how to carry them out.

The Humber is one of many regions beginning to create structures and systems to respond to the reality of modern slavery in their areas. The conference marks the formal launch of a Humber Modern Slavery Partnership after several months of development work by some of the organisations in the sub-region. The partnership looks to build on the legacy of Hull's most famous son William Wilberforce, whose campaigns led to the abolition of slavery in Britain in the 19th Century.

Rape Outcomes

In November 2015, a HMIC report into rape data and outcomes highlighted that Humberside Police had the highest ratio in the country of charging and summoning suspects to court for the rape of a child, and one of the best charge/summons rates nationally for adult rape suspects. This is where, based on the police investigation, the CPS decides there is sufficient evidence for a realistic prospect of conviction and it is in the public interest to proceed against the suspect.

Matthew Grove said: "The devastating crime of rape can have a lifelong effect on the victim and their families and their support was something I made a priority in my Police and Crime Plan when I was elected and I spend a great deal of time meeting and listening to them.

In the last few years there has been a determined effort from Humberside Police to improve and strengthen the service to victims, identify the perpetrators and bring them to justice. I am pleased this HMIC report shows the positive signs of that work with an increasing rate of prosecutions and convictions, but there is always room for improvement.

The most important outcome is that victims have the confidence to come forward and report these offences to the police, knowing that they will be listened to and supported. The increasing number of reports show this is happening and that is to be encouraged. Humberside Police has a dedicated team of officers investigating these types of crime and there is a wider network throughout our area doing incredible work to support victims.

When we look at younger victims, recent scandals such as Rotherham strengthen the resolve of all of us to protect our children against the evil individuals who want to exploit them. This report clearly shows that Humberside Police are the best in the country when it comes to charging suspects for the rape of a child and putting them before the courts."

Youth engagement - Positive Lifestyles

Positive Lifestyles is the Humber-wide programme funded by the Police and Crime Commissioner and delivered by the charity Catch 22. It provides local diversionary activities and interventions for vulnerable young people aged 8 to 19 in areas with high rates of youth crime and anti-social behaviour.

In a new initiative on Hull's Orchard Park Estate, Positive Lifestyles teamed up with the Tommy Coyle Academy to deliver motivational sessions and physical activities such as Boxing and Boxercise, with the aim of supporting the young people attending the sessions in securing a healthier and crime-free future. The programme also looks at positive ways of channelling anger and aggression and relieving stress.

The sessions began in February 2016 and around 25 young people have been attending each week so far at the St Michael's Youth Centre on the estate.

Founder Tommy Coyle said: "I've always liked a challenge inside and outside the ring and when presented with the challenge of trying to divert the hard to reach youngsters in my community it was

one I welcomed. I hope I can improve their minds and potentially change their lives. There's a great life out there for everyone, they just have to make the right decisions at the right times. They need to Box clever."

Ellie Tuffin, Catch 22 Service Manager, highlighted the importance of partnership working to ensure the best support for young people: "Tommy brings great energy and enthusiasm, he is a role model that a lot of the children and young people we work with can relate to. There are great community organisations like St Michael's Youth Centre doing good work in this area and what Positive Lifestyles does is help bring them together with organisations like ourselves and Tommy, providing positive support for participants such as youth counselling and family support. It takes a co-ordinated approach to tackle complex issues and Tommy is a key player in that".

The Prince's Trust

A grant from the PCC is helping youth charity The Prince's Trust divert young people at risk of offending away from crime and into employment.

Back in December 2014 the Commissioner's Crime Reduction Fund provided over £48,000 of funding to The Trust to provide skills training for young people in Northern Lincolnshire and East Yorkshire who have been identified as at risk of crime and those at risk of being a victim.

The Prince's Trust helps disadvantaged young people to get their lives on track. Their programmes give vulnerable young people the practical and financial support needed to stabilise their lives, helping develop self-esteem and skills for work. Three in four young people supported by The Prince's Trust move into work, education or training.

In the time since the grant was made, a number of young people have attended The Prince's Trust 'Get Started' programme, learning skills in Motor Vehicle Mechanics, Cookery and Football Coaching. The programme also provides valuable mentoring support, helping young people get back into employment, education or further training.

Before joining the programme, the young people came from a variety of challenging backgrounds such as the care system, long term unemployment or offending. Some also suffered from learning difficulties, mental health conditions, had poor or no qualifications and some were living in hostels.

Objective Three: Improve the Quality of Service for Victims

Last year ...

Regional SARC commissioning completed, improving access to outstanding recovery services for victims of sexual assaults

Integration and expansion of Restorative Justice Services across East Yorkshire and Northern Lincolnshire

Restorative Justice

An event highlighting the success of Restorative Justice (RJ) Services in the region was held in Hull in September 2015.

Remedi, the organisation commissioned by the PCC to deliver RJ services, hosted an awareness event which provided an opportunity to hear the experiences of people who have participated in a restorative justice process. Remedi have been successful in facilitating positive communication between victims and perpetrators of crime, every victim of crime across the Humberside force area is able to request that they have some form of communication with the person responsible for causing them harm and many are now making the most of this opportunity. Victims and perpetrators who have participated in a restorative justice process facilitated by Remedi were present at the event to talk about their experience and answer questions about the impact it has had on them.

The response from victims who have participated so far has been overwhelmingly positive, with comments such as:

"The process from start to finish was well planned and the whole process helped me to deal with what happened and my feelings"

"I feel safer and not worried if I see them again"

"It's good to be able to ask 'why' in a safe and controlled environment"

"Very positive experience which I would highly recommend to other people in similar circumstances."

The feedback from perpetrators show that it is having a positive impact on them as well:

"I have learnt from this experience not to commit crime again. It has a knock on effect to others, their family and friends."

"I saw what my actions had done to the other party, how they were affected. I didn't realise this until I went through the RJ process."

The event was attended by a number of professionals working alongside Remedi, including the police, probation, criminal justice, victims' services and the voluntary sector.

Regional SARC Commissioning

Victims of rape and sexual assault are now receiving the care and support they need from a new region-wide service put in place by NHS England and the Police and Crime Commissioners for the Yorkshire and Humber area.

Sexual Assault Referral Centres (SARCS) give victims a more comfortable environment in which to undergo a forensic examination, receive counselling and be advised on and supported in the process of pressing charges.

For the first time a single service has been put in place across Yorkshire and the Humber, this will allow those treating victims to be able to better share their knowledge and expertise to the benefit of the service and those using it. Victims from across the region will receive a consistent service, each will have access to a Crisis Worker who can offer help and guidance from the moment the assault is reported until the conclusion of any legal process. Independent Sexual Violence Advisors will also be on hand to support victims with any practical issues they may face including contacting the victims employer on their behalf. The SARCs also offer victims advice on sexually transmitted diseases and pregnancy. There are now four centres around the region delivering this vital service which is available to support victims 24 hours a day, seven days a week. Victims will also be able to self-refer by going to any one of the centres or by using a single telephone number, which will be made public in the near future.

Summary

A Police and Crime Commissioner's Annual Report is a statement of the work carried out by the PCC in the preceding year and a look ahead to their future plans. As the election in May 2016 brought a change of Commissioner we have presented this document as an 'end of term' report for the outgoing PCC. The new Commissioner brings his own plans and objectives into office and these will help shape his Police and Crime Plan which will be released in the coming months.

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